### NOTICE OF INTENT

### **Board of Elementary and Secondary Education**

Part I. BESE Code (LAC 28:I.103, 305, 501, 1103).

In accordance with the provisions of R.S. 17:6(A)(10) and the Administrative Procedure Act (APA), R.S. 49:953(B)(1) et seq., the Board of Elementary and Secondary Education proposes to amend LAC 28:I-BESE Code. The revisions provide for revisions to the emergency contracting process, as recommended by the Legislative Auditor.

Title 28 **EDUCATION** Part I. BESE/8(g) Operations Chapter 1. **General Provisions** §103. Definitions

Louisiana Department of Education or LDE—the Louisiana Department of Education, the administrative arm of the Board of Elementary and Secondary Education.

RSD—the Recovery School District.

Senate—the Louisiana Senate.

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10).

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education, LR 34:409 (March 2008), amended LR 38:3149 (December 2012), LR 48:410 (March 2022), LR 48:

### **Composition and General Authority** Chapter 3.

### §305. Election of Officers and Their Duties

A. ...

- B. The president shall conduct board meetings and perform duties designated by the board or by statute. The president shall appoint members of committees of the board. The president shall sign, on behalf of the board, contracts, agreements, and/or official documents approved by the board. The president is authorized to make ad hoc decisions for the board in emergency situations when the board is not in regular or special session and where policies and statutes are silent. However, excluding emergency contract approval outlined in §1103.C.5 of this Part, any such decisions that constitute an obligation, official position, or action of the board are subject to ratification by the board at the next scheduled meeting.
- 1. An emergency condition is a situation which creates a threat to public health, welfare, safety, or public property such as may arise by reason of floods, epidemics, riots, equipment failures, or such other reason as proclaimed by the state superintendent. The existence of such condition creates an immediate and serious need for action by the board that cannot be met through normal board procedures and the lack of which would seriously threaten:
  - the functioning of Louisiana government;
  - b. the preservation or protection of property; or
  - c. the health or safety of any person.
- 2. In the event there is an emergency situation, as defined in applicable law and BESE policy, or when the board is not in regular or special session, the president, upon signature, may make a decision on behalf of the board, upon the receipt of a written memorandum from the state superintendent or his/her designee, setting forth the request for action.
- a. The state superintendent or his/her designee shall forward the request to the BESE executive director to include the following:
  - i. the reason for the request;
  - a description of the services to be provided; and ii.
  - any necessary backup documentation to support the request. iii.
- b. The emergency decision shall be communicated electronically by the executive director, to the extent possible, including all of the aforementioned information, to all board members within 24 hours of action, as well as presented at its next meeting for ratification.

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:3 and R.S. 17:22.

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education, LR 34:409 (March 2008), amended LR 38:3149 (December 2012), LR 39:3262 (December 2013), LR 48:

### Chapter 5. **Organization**

### §501. Committees

A. - 3.a.i.

- (a). policy concepts;
- (b). certification revocations;
- (c). records reviews for certification denial or revocation in accordance with LAC 28:CXXXI.Chapter 19, Bulletin 746;

i. - 4.b.i.

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10).

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education, LR 34:415 (March 2008), amended LR 35:223 (February 2009), LR 35:1874 (September 2009), LR 36:2851 (December 2010), LR 37:2139 (July 2011), LR 38:3152 (December 2012), repromulgated LR 39:308 (February 2013), amended LR 39:3263 (December 2013), LR 45:1443 (October 2019), LR 48:412 (March 2022), LR 48:

#### Chapter 11 **Finance and Property**

### §1103. Purchasing, Auditing, and Contracts for Professional/Consulting/Social Services

A. - B.3.

- C. Authority and Delegation for contracts for Professional/Consulting/Social Services
- 1. Entities under the jurisdiction of the board shall negotiate all contracts for professional/consulting/social services in accordance with all applicable federal and state laws and in accordance with all applicable federal and state rules and regulations and board policy.
- The state superintendent may negotiate and approve contracts for professional/consulting/social services in the amount of \$50,000 or less and shall issue a report for receipt by the board on all contracts approved. Contracts in the amount of \$50,000 or less, approved via the authority of the state superintendent, cannot be amended under this same authority, such that the original contract and subsequent amendments result in an overall amount of greater than \$50,000, unless approved by the board, or the board president and chairman of finance via emergency authority.
- 3. The state superintendent shall recommend to the board for approval all contracts negotiated by the LDE and/or RSD in accordance with board policy for professional/consulting/social services over \$50,000. BESE approval and signature of the board president shall be obtained prior to execution and/or payment of contracts greater than \$50,000.
- 4. In the event of a suspension of any provisions of the Louisiana Procurement Code or of any provision of the corresponding rules and regulations, BESE approval shall be required as provided in Subparagraphs 2 and 3 of this subsection, unless those provisions are also suspended.
  - a. The request shall be forwarded to the BESE executive director to include the following:
    - the reason for the request, the name of the contractor/recipient, the amount of the contract/allocation;
  - ii. the contract/allocation period; and
  - iii. a description of the services to be provided.
- b. The emergency approval shall be communicated, to the extent possible, electronically, including all of the aforementioned information, to all board members within 24 hours of approval, as well as presented at its next meeting.
- c. An emergency condition is a situation which creates a threat to public health, welfare, safety, or public property such as may arise by reason of floods, epidemics, riots, equipment failures, or such other reason as proclaimed by the state superintendent. The existence of such condition creates an immediate and serious need for supplies, services, or major repairs that cannot be met through normal procurement methods and the lack of which would seriously threaten:
  - the functioning of Louisiana government;
  - ii. the preservation or protection of property; or
  - the health or safety of any person. iii.
- d. The state superintendent shall require that a record be created of all emergency declarations by making a written determination stating the basis for an emergency procurement, in addition to BESE emergency approval, as well as the selection of a particular contractor/recipient. In addition to the written determination describing the basis for the emergency procurement and issuance, the record shall also contain:
  - each contractor's/recipient's name;
  - ii. the amount and type of each contract/recipient; and
  - iii. a listing of services procured under each contract or allocated to each recipient; and
- the written memorandum from the state superintendent of education or his designee setting forth the request for BESE approval, the reason for the request, the name of the contractor, the amount of the contract, the contract period, and a description of the services to be provided.

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10).

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education, LR 34:424 (March 2008), amended LR 38:3155 (December 2012), LR 39:3266 (December 2013), LR 48:

### COMPARISON DOCUMENT

Title 28 **EDUCATION** Part I. BESE/8(g) Operations Chapter 1. **General Provisions Definitions §103.** 

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AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10).

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#### Chapter 3. **Composition and General Authority**

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  - b. the preservation or protection of property; or
  - c. the health or safety of any person.
- In the event there is an emergency situation, as defined in applicable law and BESE policy, or when the board is not in regular or special session, the president, upon signature, may make a decision on behalf of the board, upon the receipt of a written memorandum from the state superintendent or his/her designee, setting forth the request for action.
- a. The state superintendent or his/her designee shall forward the request to the BESE executive director to include the following:
  - the reason for the request;
  - a description of the services to be provided; and
  - any necessary backup documentation to support the request.
- b. The emergency decision shall be communicated electronically by the executive director, to the extent possible, including all of the aforementioned information, to all board members within 24 hours of action, as well as presented at its next meeting for ratification.

C. - E.

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:3 and R.S. 17:22.

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education, LR 34:409 (March 2008), amended LR 38:3149 (December 2012), LR 39:3262 (December 2013), LR 48:

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A. - B.3.

- C. Contracts-Authority and Delegation for contracts for Professional/Consulting/Social Services
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- The state superintendent may negotiate and approve contracts for professional/consulting/social services in an the amount of \$50,000 or less determined by the board and shall issue a report for receipt by to the board on all contracts approved. Contracts in the amount of \$50,000 or less, approved via the authority of the state superintendent, cannot be amended under this same authority, such that the original contract and subsequent amendments result in an overall amount of greater than \$50,000, unless approved by the board, or the board president and chairman of finance via emergency authority.
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- 4. In the event of a suspension of any provisions of the Louisiana Procurement Code or of any provision of the corresponding rules and regulations, BESE approval shall be required as provided in Subparagraphs 2 and 3 of this subsection, unless those provisions are also suspended.
  - a. The request shall be forwarded to the BESE executive director to include the following:
  - the reason for the request, the name of the contractor/recipient, the amount of the contract/allocation;
- the contract/allocation period; and ii.
  - a description of the services to be provided.
- The emergency approval shall be communicated, to the extent possible, electronically, including all of the aforementioned information, to all board members within 24 hours of approval, as well as presented at its next meeting.
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  - the functioning of Louisiana government;
    - the preservation or protection of property; or ii.
- the health or safety of any person.
- The state superintendent shall require that a record be created of all emergency declarations by making a written determination stating the basis for an emergency procurement, in addition to BESE emergency approval, as well as the selection of a particular contractor/recipient. In addition to the written determination describing the basis for the emergency procurement and issuance, the record shall also contain:
  - each contractor's/recipient's name;
  - ii. the amount and type of each contract/recipient; and
    - a listing of services procured under each contract or allocated to each recipient; and
- iv. the written memorandum from the state superintendent of education or his designee setting forth the request for BESE approval, the reason for the request, the name of the contractor, the amount of the contract, the contract period, and a description of the services to be provided.

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10).

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education, LR 34:424 (March 2008), amended LR 38:3155 (December 2012), LR 39:3266 (December 2013), LR 48:

# STATE BOARD OF ELEMENTARY AND SECONDARY EDUCATION FAMILY IMPACT STATEMENT (LA R.S. 49:953 and 972)

**Person Preparing Statement:** 

Ashley Townsend 225-342-3446 Office of Governmental, Administrative, and Public Affairs Phone: Division: Rule Title: Part I. BESE Code (LAC 28:I.103, 305, 501, 1103). In accordance with Section 953 and 974 of Title 49 of the Louisiana Revised Statutes, there is hereby submitted a Family Impact Statement on the rule proposed for adoption, repeal or amendment. All Family Impact Statements shall be kept on file in the State Board Office which has adopted, amended, or repealed a rule in accordance with the applicable provisions of the law relating to public records. PLEASE RESPOND TO THE FOLLOWING: WILL THE PROPOSED RULE AFFECT THE STABILITY OF THE FAMILY? (X) No Yes YesLacks sufficient information to determine WILL THE PROPOSED RULE AFFECT THE AUTHORITY AND RIGHTS OF PARENTS REGARDING THE EDUCATION AND SUPERVISION OF THEIR CHILDREN? (X) No Yes ) Lacks sufficient information to determine. WILL THE PROPOSED RULE AFFECT THE FUNCTIONING OF THE FAMILY? (X) No ( ) Yes YesLacks sufficient information to determine WILL THE PROPOSED RULE AFFECT FAMILY EARNINGS AND FAMILY BUDGET? (X) No Yes Lacks sufficient information to determine WILL THE PROPOSED RULE AFFECT THE BEHAVIOR AND PERSONAL RESPONSIBILITY OF CHILDREN? (X) No ( ) Yes ) Lacks sufficient information to determine IS THE FAMILY OR A LOCAL GOVERNMENT ABLE TO PERFORM THE FUNCTION AS CONTAINED IN THE PROPOSED RULE? ) No (X) Yes ( ) Lacks sufficient information to determine Shly browned Signature of Contact Person:

\_6/16/2022

Date Submitted: \_\_\_\_

# STATE BOARD OF ELEMENTARY AND SECONDARY EDUCATION POVERTY IMPACT STATEMENT (LA R.S. 49:973)

Pers	on Preparing Statement:Ashley Townsend
Pho	e: 225-342-3446
Divi	on:Office of Governmental, Administrative, and Public Affairs
Rule	Title: Part I. BESE Code (LAC 28: I.103, 305, 501, 1103).
a Po Impa or re the r	cordance with Section 973 of Title 49 of the Louisiana Revised Statutes, there is hereby submitt erty Impact Statement on the rule proposed for adoption, amendment, or repeal. All Poverty at Statements shall be in writing and kept on file in the state agency which has adopted, amenderealed a rule in accordance with the applicable provisions of the law relating to public records. Fur poses of this Section, the word "poverty" means living at or below one hundred percent of the all poverty line.
PLE	SE RESPOND TO THE FOLLOWING:
I.	VILL THE PROPOSED RULE AFFECT THE HOUSEHOLD INCOME, ASSETS, AND FINANCI. SECURITY?
	X ) No ) Yes ) Lacks sufficient information to determine
2.	VILL THE PROPOSED RULE AFFECT EARLY CHILDHOOD DEVELOPMENT AND PRESCHOOL THROUGH POSTSECONDARY EDUCATION DEVELOPMENT?
	X ) No ) Yes ) Lacks sufficient information to determine
3.	VILL THE PROPOSED RULE AFFECT EMPLOYMENT AND WORKFORCE DEVELOPMENT?
	X ) No ) Yes ) Lacks sufficient information to determine
4.	VILL THE PROPOSED RULE AFFECT TAXES AND TAX CREDITS?
	X ) No ) Yes ) Lacks sufficient information to determine
5.	VILL THE PROPOSED RULE AFFECT CHILD AND DEPENDENT CARE, HOUSING, HEALTH CARE, NUTRITION, TRANSPORTATION, AND UTILITIES ASSISTANCE?
	X ) No ) Yes ) Lacks sufficient information to determine
	Signature of Contact Person:
	Date Submitted:06/16/2022

## **Small Business Statement**

The impact of the proposed Rule on small businesses as defined in the Regulatory Flexibility Act has been considered. It is estimated that the proposed action is not expected to have a significant adverse impact on small businesses. The agency, consistent with health, safety, environmental and economic welfare factors has considered and, where possible, utilized regulatory methods in the drafting of the proposed rule that will accomplish the objectives of applicable statutes while minimizing the adverse impact of the proposed rule on small businesses.

## **Provider Impact Statement**

The proposed Rule should not have any known or foreseeable impact on providers as defined by HCR 170 of 2014 Regular Legislative Session. In particular, there should be no known or foreseeable effect on:

- the effect on the staffing level requirements or qualifications required to provide the same level of service;
- 2. the total direct and indirect effect on the cost to the providers to provide the same level of service; or
  - 3. the overall effect on the ability of the provider to provide the same level of service.

## **Public Comments**

Interested persons may submit written comments via the U.S. Mail until noon, August 10, 2022, to Shan N. Davis, Executive Director, Board of Elementary and Secondary Education, Box 94064, Capitol Station, Baton Rouge, LA 70804-9064. Written comments may also be hand delivered to Shan Davis, Executive Director, Board of Elementary and Secondary Education, Suite 5-190, 1201 North Third Street, Baton Rouge, LA 70802 and must be date stamped by the BESE office on the date received. Public comments must be dated and include the original signature of the person submitting the comments.

Shan N. Davis Executive Director

# FISCAL AND ECONOMIC IMPACT STATEMENT FOR ADMINISTRATIVE RULES

	son paring tement:	Ashley Townsend		Dept.:	LA Depart Board of E Secondary	lementar	y &	1	
Pho	one:	(225) 342-3446		Office:	Policy				
Ret Add	urn Iress:	P. O. Box 94064 Baton Rouge, LA		Rule Title: Date Rule Takes Effe	Part I. BES 501, 1103 ect: <u>Upon fi</u>	<u>).</u>			<u>305,</u>
			SUN	MMARY					
sub am THI	mitted a fi endment.	e with Section 953 of scal and economic i THE FOLLOWING AND <u>WILL BE PUBL</u> E.	mpact staten	ment on th	ne rule pro MARIZE A	posed fo	or adop D WOI	tion, re RKSHE	epeal or EETS, I
	ESTIMATE GOVERNI (Summary	MENTAL UNITS	TION COS	TS (SA	VINGS)	TO ST	ATE	OR	LOCAL
	units. The	sed revisions will not revisions amend the by the Louisiana Legi	emergency	contractin					
II.	ESTIMATE GOVERNI (Summary	MENTAL UNITS	REVENUE	COLLEC	TIONS O	F STAT	TE OR	R LOC	CAL
	The propogovernment	osed revisions will r ntal units.	not have an	effect or	n revenue	collection	ons of	state	or local
III.		ED COSTS AND/OR EUSINESSES, OR NO						D PEF	RSONS,
		sed revisions will not s, or non-government		ts and/or b	penefits to o	directly a	ffected	person	ıs, small
IV.	ESTIMATE	ED EFFECT ON COM	IPETITION A	ND EMPL	OYMENT	(Summai	ry)		
	The propo	sed revisions will not	have an effec	ct on comp	petition and	l employr	ment.		
Sig	nature of A	gency Head or Desig	nee		Legislative	e Fiscal C	Officer o	r Desi	gnee
		ux, Deputy Superinter and Title of Agency H			and Financ	<u>e</u>			
Dat	e of Signat	ure	_		Date of Si	gnature			

LFO 10/04

# FISCAL AND ECONOMIC IMPACT STATEMENT FOR ADMINISTRATIVE RULES

The following information is required in order to assist the Legislative Fiscal Office in its review of the fiscal and economic impact statement and to assist the appropriate legislative oversight subcommittee in its deliberation on the proposed rule.

A. Provide a brief summary of the content of the rule (if proposed for adoption, or repeal) or a brief summary of the change in the rule (if proposed for amendment). Attach a copy of the notice of intent and a copy of the rule proposed for initial adoption or repeal (or, in the case of a rule change, copies of both the current and proposed rules with amended portions indicated).

The revisions amend the emergency contracting process, as recommended in a report published by the Louisiana Legislative Auditor. The report contained a recommendation that policies and procedures be clarified in order to more clearly define the circumstances under which BESE's approval is necessary, when contracts are binding, and when payments can made be made to contractors. The revisions also include an explanation of the process for obtaining approval of the BESE President for items that are not related to contracts.

B. Summarize the circumstances that require this action. If the Action is required by federal regulation, attach a copy of the applicable regulation.

The May 2022 report issued by the Legislative Auditor prompted the proposed revisions.

C. Compliance with Act 11 of the 1986 First Extraordinary Session.

amount and source of funding.

1.	Will the proposed rule change result in any increase in the expenditure of funds?	If so, sp	pecify

No
If the answer to (1) above is yes, has the Legislature specifically appropriated the funds necessary for the associated expenditure increase?
(a) \_\_\_\_\_\_ Yes. If yes, attach documentation.
(b) \_\_\_\_\_\_ NO. If no, provide justification as to why this rule change should be published at this time.

### FISCAL AND ECONOMIC IMPACT STATEMENT

### WORKSHEET

# I. A. <u>COSTS OR SAVINGS TO STATE AGENCIES RESULTING FROM THE ACTION PROPOSED</u>

1. What is the anticipated increase (decrease) in costs to implement the proposed action?

The proposed revisions will not have an effect on costs or savings to state agencies. The revisions amend the emergency contracting process, as recommended in a report published by the Louisiana Legislative Auditor.

COSTS FY22-23 FY23-24 FY24-25
PERSONAL SERVICES

PERSONAL SERVICES
OPERATING EXPENSES
PROFESSIONAL SERVICES
OTHER CHARGES
EQUIPMENT
MAJOR REPAIR & CONSTR.
POSITIONS (#)

TOTAL

2. Provide a narrative explanation of the costs or savings shown in "A. 1.", including the increase or reduction in workload or additional paperwork (number of new forms, additional documentation, etc.) anticipated as a result of the implementation of the proposed action. Describe all data, assumptions, and methods used in calculating these costs.

N/A

3. Sources of funding for implementing the proposed rule or rule change.

SOURCE	FY22-23	FY23-24	FY24-25
STATE GENERAL FUND			
AGENCY SELF-GENERATED	-0-	-0-	-0-
DEDICATED	_		_
FEDERAL FUNDS	-0-	-0-	-0-
OTHER (Specify)			
TOTAL	-0-	-0-	-0-

4. Does your agency currently have sufficient funds to implement the proposed action? If not, how and when do you anticipate obtaining such funds?

N/A

- B. COST OR SAVINGS TO LOCAL GOVERNMENTAL UNITS RESULTING FROM THE ACTION PROPOSED
  - 1. Provide an estimate of the anticipated impact of the proposed action on local governmental units, including adjustments in workload and paperwork requirements. Describe all data, assumptions and methods used in calculating this impact.

The proposed revisions will not have an effect on costs or savings to local governmental units.

2. Indicate the sources of funding of the local governmental unit that will be affected by these costs or savings.

The proposed revisions will not impact sources of funding of local governmental units.

### FISCAL AND ECONOMIC IMPACT STATEMENT

### WORKSHEET

### II. EFFECT ON REVENUE COLLECTIONS OF STATE AND LOCAL GOVERNMENTAL UNITS

A. What increase (decrease) in revenues can be anticipated from the proposed action?

The proposed revisions will not have an effect on revenue collections of state or local governmental units.

REVENUE INCREASE/DECREASE	FY22-23	FY23-24	FY24-25
	_		
STATE GENERAL FUND			
AGENCY SELF GENERATED			
RESTRICTED FUNDS			
FEDERAL FUNDS			
LOCAL FUNDS			

<sup>\*</sup>Specify the particular fund being impacted.

B. Provide a narrative explanation of each increase or decrease in revenues shown in "A." Describe all data, assumptions, and methods used in calculating these increases or decreases.

N/A

**TOTAL** 

# III. <u>COSTS AND/OR ECONOMIC BENEFITS TO DIRECTLY AFFECTED PERSONS, SMALL BUSINESSES, OR NON-GOVERNMENTAL GROUPS</u>

A. What persons or non-governmental groups would be directly affected by the proposed action? For each, provide an estimate and a narrative description of any effect on costs, including workload adjustments and additional paperwork (number of new forms, additional documentation, etc.), they may have to incur as a result of the proposed action.

The proposed revisions will not result in costs and/or benefits to directly affected persons, small businesses, or non-governmental groups.

B. Also provide an estimate and a narrative description of any impact on receipts and/or income resulting from this rule or rule change to these groups.

N/A

### IV. EFFECTS ON COMPETITION AND EMPLOYMENT

Identify and provide estimates of the impact of the proposed action on competition and employment in the public and private sectors. Include a summary of any data, assumptions and methods used in making these estimates.

The proposed revisions will not have an effect on competition or employment.